

Illinois Emergency Operations Plan

Annex 11 – Fire Service

Illinois Emergency Management Agency

August 2021





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Annex 11 – Fire Service

Primary Agency: Office of the State Fire Marshal (OSFM)

Support Agencies: Illinois Department of Natural Resources (IDNR)
Illinois Emergency Management Agency (IEMA)
Illinois Environmental Protection Agency (IEPA)

Support Organizations: Mutual Aid Box Alarm System (MABAS)

I. Introduction

A. Purpose

1. Provide strategic and operational guidance for coordinated mobilization and deployment of sustained fire service capabilities.

B. Scope

1. Support for fire service is limited to state approved requests.
2. State supported operations are scalable and modular based on the scope and magnitude of event and ability of Authority Having Jurisdiction (AHJ).
3. State utilization of fire service resources is designed to augment efforts of local and state government and voluntary and private sector organizations.
4. This annex does not address:
 - a) Force security and protection; see Annex 16, Law Enforcement.
 - b) Environmental protection and technical support for oil and hazardous materials incidents by the fire service; see Annex 13, Oil and Hazardous Materials.
 - c) Damage assessment and disaster intelligence; see Annex 10, Damage Assessment.
 - d) Search and rescue; see Annex 12, Search and Rescue.
 - e) Support for population evacuation; see Annex 16; Law Enforcement Coordination and Management and Appendix 7-X7,



Support to Evacuees.

- f) Licensed emergency medical transport units under the jurisdiction of the Illinois Department of Public Health (IDPH); see Annex 8, Public Health, Healthcare, EMS and Behavioral Health Services.
- g) Financial administration; see Annex 18, Financial and Administrative Processes.

5. For the purposes of this annex, fire service operations include:

- a) Firefighting prevention and control of fire;
- b) Control and mitigation of environmental damage;
- c) Mitigation and containment of hazardous materials releases;
- d) Decontamination;
- e) Emergency Medical Services (EMS);
- f) Specialized rescue services, and
- g) Other MABAS services and resources.

C. Policy

- 1. Implementation of this annex will not supersede any AHJ's administrative protocols or policies concerning fire service operations.
- 2. Local AHJs retain the authority and responsibility for an incident including coordination with follow-up resources.
- 3. Requests by non-MABAS member AHJs for fire service support will be directed to the State Emergency Operations Center (SEOC).
- 4. Resources deployed by the state or MABAS will not assume command and control, or authority and responsibility, for an incident.
- 5. Fire service resource requested and approved by the SEOC Manager will be assigned a mission number and record of approval.
- 6. Procedures for utilization and control of fire service resources will incorporate operational priorities that include, but are not limited to:
 - a) Protection of life;



- b) Public health and safety;
 - c) Property protection;
 - d) Environmental protection;
 - e) Restoration of essential utilities;
 - f) Restoration of essential program functions, and
 - g) Coordination as appropriate.
7. Fire service personnel will be trained for assigned missions and will be made aware of the potential risks involved.
 8. Disaster intelligence and impact information collected through situation and rapid needs assessment will be provided to the SEOC in accordance with Annex 10, Damage Assessment.
 9. The SEOC or designated state organizational element will provide technical and logistical assistance to activated or deployed fire service operations.
 10. Agencies conducting fire service operations are responsible for training personnel in requirements and processes.
 11. At the direction of the governor or designee, state agencies may be tasked with providing agency personnel in support of fire service operations.
- D. Situation Overview
1. An event has occurred resulting in damage to infrastructure, public or private property or creating a threat to life or the environment.
 2. Key stakeholders, partners and executive officials are making requests for fire service resources to MABAS or state agencies.
 3. Local government and private sector organizations are engaged in response and short, intermediate or long-term recovery preventing timely, coordinated fire service operations.
- E. Assumptions
1. Locally organized systems for coordinating and managing fire service operations are not enough.



2. Impacted areas are not fully identified, requiring extended service periods and resource needs.
3. Local units of government and the private sector will seek assistance from the state and MABAS.
4. Private sector, voluntary and community-based organizations will work cooperatively with community partners to identify and address fire service needs.
5. Access to impacted areas is established, allowing for fire service operations.

II. Concept of Operations

A. General

1. The state does not have enabling authority or resources to provide direct fire service response to an area affected by a disaster.
2. The state will utilize capabilities provided through established intergovernmental agreements for fire service support.
3. The SEOC will support local governments and private sector organizations through MABAS resources approved by the SEOC Manager.
4. Primary and support agency SEOC liaison officers (LNOs) will identify situations affecting fire operations.
5. Needs identified through fire service operations will be incorporated into the SEOC Common Operating Picture (COP) and situational reports.

B. Notification, Alert and Warning (NAW)

1. SEOC NAW of SEOC LNOs will be handled in accordance with IEOP Appendix A-1, Notification, Alert and Warning
2. The SEOC MABAS LNO will notify MABAS leadership of implementation of this annex.
3. State agencies are responsible for internal and support partner NAW.

C. Activation

1. The SEOC will provide support for fire service coordination and management efforts through activation of state agency personnel and



mobile support teams (MSTs).

a) Upon activation of the State Unified Area Command (SUAC), the SEOC Manager, in coordination with the SEOC MABAS LNO, may assign coordination and management of fire service resources to the SUAC commander.

2. The SEOC Management and Coordination SOP will be used to determine staffing levels necessary for state response and recovery coordination.

D. Communications

1. Communications throughout response and recovery will be conducted in accordance with SOPs and managed using established procedures, processes and policies outlined in IEOP Annex 3, Communications.

2. Communications will be conducted in a National Incident Management System (NIMS) compliant manner utilizing clear-text and frequencies coordinated with the SEOC.

E. Resource Management and Logistics

1. Resource management and logistics will be carried out in accordance with IEOP Annex 9, Resource Management.

2. Resource management includes mutual aid and assistance agreements, the use of federal and state teams and resource mobilization protocols.

3. Local governments and private sector organizations must be capable of providing timely, accurate and actionable information and intelligence to support resource requests for fire service capabilities.

F. Reporting Requirements

1. SEOC information, intelligence and situation reporting will be conducted in accordance with the SEOC Situation and Rapid Needs Assessment Standard Operating Guideline.

2. The OSFM will serve as the coordinating point for fire service resources and will maintain situational updates, develop required intelligence briefings, and provide critical information obtained to stakeholders, key decision-makers, executive officers and the SEOC.

3. As appropriate for the type, scope and magnitude of fire service resource management requirements, the SEOC MABAS LNO will provide reports to the SEOC on disruptions, resource activations and deployments.



G. Implementation Requirements

1. Notification, activation and deployment of fire service resources will be conducted in accordance with the SEOC Management and Coordination SOP.
2. Implementation of fire service operations is predicated on approval of a request from a local government or private sector organization by the SEOC Manager.
3. Coordination and sustainment requirements must be fully addressed prior to implementation of fire service operations.

H. Organization

1. Direction and Control
 - a) State agencies and external organizations retain operational control of their fire services resources.
 - b) The SEOC is the single point of coordination for state support of fire service operations.
 - c) The SEOC Public Information Officer (PIO) or designee will coordinate the activities of public information liaisons assigned to fire service operations.
2. Coordinating Elements
 - a) The SEOC may assign a MABAS LNO to a local or county jurisdiction, SUAC, or State Area Command (SAC).
 - b) SUAC or SAC elements may be deployed by the SEOC to coordinate information and resource requirements for operations.
 - c) State-deployed Incident Management Teams (IMT) may be assigned as liaisons to incident command sites in support of SEOC, SUAC and SAC operations.
 - d) The SEOC MABAS LNO will coordinate directly with state agency representatives to ensure coordination of fire service information, situational awareness and intelligence.
 - e) Coordination between private sector organizations and fire service operations will be maintained through the SEOC and



Business Emergency Operations Center (BEOC).

3. Federal Coordination
 - a) IDNR will coordinate with the U.S. Forestry Service (USFS) on wildland fire incidents involving federal property or teams.
 - b) IEPA will coordinate with U.S. Environmental Protection Agency (USEPA) on hazardous material incidents.
 - c) The OSFM will coordinate with IDNR and the Department of Justice, Bureau of Alcohol, Tobacco and Firearms on pyrotechnics and fireworks.
 - d) SEOC LNOs, state agencies, boards and commissions will coordinate with their federal counterparts in accordance with enabling authority.

III. Roles and Responsibilities

A. Office of the State Fire Marshal (OSFM)

1. Provide arson investigation and explosives expertise and intelligence.
2. Provide fire prevention and life safety egress methodology expertise utilizing available agency assets and technical code interpretation services.
3. Provide situational awareness and inspectors to monitor above ground petroleum, chemical storage (AST) and liquid petroleum (LP) tanks.
4. Provide situational awareness and technical expertise on pyrotechnics and fireworks.
5. Provide situational awareness and inspectors to investigate, control and mitigate underground storage tank (UST) facility equipment emergencies that threaten or involve releases of stored products, in coordination with IEPA.
6. Provide situational awareness and technical expertise on boiler and pressure vessels.
7. Provide technical expertise and situational awareness on elevators/conveyances.
8. Compile and disseminate incident reports and summaries pertaining to



fires, explosions, suspected arson, petroleum and chemical UST/AST and LP tank system compromises, boiler and pressure vessel compromise, and elevator and conveyance system compromises.

9. Coordinate the use of the fire service and specialized resources external to the state available through mutual aid agreements utilizing agency fire service outreach personnel and MABAS.

B. Illinois Department of Natural Resources (IDNR)

1. Coordinate with OSFM and MABAS on incidents and fire suppression operations required in unprotected or inadequately protected rural areas.
2. Compile and disseminate incident reports and summaries.
3. Coordinate with IEPA to provide inspectors for detection, monitoring and safe removal of hazardous waste and substances resulting from fire incidents in unprotected or inadequately protected rural areas.
4. Provide Just-In-Time Training (JITT) to fire agency personnel in the areas of fire education, prevention, suppression and damage appraisal.
5. Provide guidance and assistance in selecting and utilizing personnel protective equipment, tools and other necessary equipment to fight wild land fires.
6. Provide available resources to assist in suppression efforts for fires on or adjacent to state-owned lands and properties.
7. Provide available resources to assist in suppression efforts for fires on private lands.
8. Provide fire prevention materials (e.g., Smokey the Bear costume, literature, etc.) to the fire agency.

C. Illinois Emergency Management Agency (IEMA)

1. SEOC Manager
 - a) Collect, analyze, de-conflict and disseminate fire incident information.
 - b) Coordinate with county emergency management agency officials, affected local governments and private sector organizations for the collection, receipt, analysis and dissemination of situational



- awareness and disaster intelligence information.
 - c) Assist agencies in prioritization of fire operations.
 - d) Assist in determining impact areas.
 - e) Develop and maintain maps, visual aids and displays.
 - f) Coordinate with federal agencies and representatives.
 - g) Request federal assistance program authorizations.
 - h) Identify and determine state assistance program authorities.
 - i) Coordinate and provide public information, crisis communications and rumor control for the state.
2. Business Emergency Operations Center (BEOC)
- a) Coordinate the acquisition of private sector resources necessary to support fire service operations.
- D. Illinois Environmental Protection Agency (IEPA)
- 1. Coordinate with OSFM for emergencies that threaten or involve the releases of stored products from ASTs or USTs.
 - 2. Provide technical assistance in assessing and evaluating threats to public health, public welfare and the environment resulting from releases or threatened releases of oil and hazardous materials (HazMat) pertaining to:
 - a) Public water supply systems;
 - b) Publicly owned sewage treatment systems;
 - c) Threats to ambient air outside structures, surface waters and ground waters, and
 - d) Regulation of solid waste disposal and hazardous waste generation, transportation, storage and disposal.
 - 3. Manage state technical efforts to detect, identify, contain, clean up, dispose of or minimize releases of oil/HazMat.
 - 4. Assess public health and environmental threats posed by oil/HazMat



incidents.

5. Coordinate laboratory testing to determine conventional pollutants, drinking water contaminants and hazardous substances.
6. Provide technical assistance on operating as well as assessing damage to public water supply and wastewater treatment infrastructure.
7. Coordinate state access to federal oil/HazMat response programs and/or the Hazardous Waste Fund.
8. Provide situational awareness on the condition of affected public water supply systems, publicly owned sewage systems, landfills, uncontained hazardous waste sites, Resource Conservation and Recovery Act hazardous waste facilities and other threatened situations that become evident during incident or disaster investigation.
9. Regulate the disposal of certain types of potentially infectious medical waste identified in Illinois Administrative Code, Title 35, Parts 1420- 1422.

E. Mutual Aid Box Alarm System (MABAS)

1. Provide centralized coordination of fire service resources when requested by the SEOC.
2. Provide resources to supplement local fire service operations throughout response and short, intermediate and long-term recovery.
3. Provide logistical support to state-recognized MSTs.
4. Provide long-term planning support for fire service operations.
5. Provide coordination of requested fire service resources through the MABAS Mobility Control Center.
6. Provide fire service resource dispatch services through the regional emergency dispatch center when activated.
7. Provide liaisons to support or coordinate local, county, SUAC/SAC and/or SEOC fire service operations.

IV. Authorities and References

A. Authorities

1. Illinois Emergency Management Agency Act (20 ILCS 3305), as amended.



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2. State of Illinois and MABAS Memorandum of Understanding, as amended.
3. Illinois Intergovernmental Cooperation Act, as amended.
4. Fire Investigation Act (425 ILCS 25), as amended.
5. Pyrotechnic Distributor and Operator Licensing Act (225 ILCS 227), as amended.
6. Fireworks Use Act (425 ILCS 35), as amended.
7. Gasoline Storage Act (430 ILCS 15), as amended.
8. Boiler and Pressure Vessel Storage Act (430 ILCS 75), as amended.
9. Elevator Safety Act (225 ILCS 312), as amended.
10. Robert T. Stafford Act, as amended.

B. References

1. Illinois Emergency Operations Plan, as amended.
2. MABAS Staff Reference, Field Operations Guide, as amended.