

Illinois Emergency Operations Plan Annex 27 – Military Coordination

Illinois Emergency Management Agency

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Annex 27 – Military Coordination

Primary Agency: Illinois National Guard (ILNG)

Support Agencies: Illinois Emergency Management Agency (IEMA)

I. Introduction

A. Purpose

1. Provide guidance to state partners on ILNG, processes required to request assistance, expected response times and state support of approved ILNG mission assignments.

B. Scope

1. This annex establishes ILNG coordinating procedures during domestic operations (DOMOPS) in a defense support to civil authorities (DSCA) environment.
2. For the purpose of this annex, the following terms are defined below:
 - a) Title 10 – federally funded and federally controlled forces;
 - b) Title 32 – federally funded and state-controlled forces, and
 - c) State Active Duty (SAD) state funded and state-controlled forces.
3. This annex and its appendices address Immediate Response Authority (IRA)

C. Policy

1. All ILNG personnel and equipment are federally funded assets under the control of the governor. The governor has the authority to call the ILNG into SAD status. Upon SAD activation, all ILNG forces and equipment are available assets to the SEOC and all state partners.
2. Upon SAD activation, the state assumes all support aspects of the ILNG to include, but not limited to, payroll, logistical support and liability, as well as reimbursement costs for the use of any federal equipment.
3. Implementation of this annex will not supersede any federal or state laws, rules or policies.



4. Procedures for utilization, control and use of ILNG resources will incorporate operational priorities that include, but are not limited to:
 - a) Protection of life;
 - b) Public health and safety;
 - c) Property, protection, environmental protection;
 - d) Restoration of essential utilities;
 - e) Restoration of essential program functions, and
 - f) Coordination as appropriate.
5. Upon SAD activation, IEMA will provide coordination and logistical assistance to ILNG forces notified, activated and deployed for all state-approved missions.
6. The ILNG is responsible for ensuring organic personnel receive requisite training for assigned missions. Identified training gaps will be remedied with Just in Time Training (JITT) coordinated through IEMA or appropriate state agency partners in accordance with internal standard operating procedures (SOP).

D. Procedure Overview

1. The ILNG comprises approximately 10,000 Army National Guard personnel and 3,000 Air National Guard personnel, along with all associated equipment, across seven deployable Major Subordinate Commands (MSC).
2. Key stakeholders, partners and executive officials at the local or state level will contact the SEOC requesting support.
3. The SEOC will vet all requests for assistance through internal procedures outlined in SEOC Standard Operating Guideline – Resource Management System Processes prior to assigning missions to the appropriate state agency or agencies.
4. Mission assignments for the ILNG are identified and approved through the SEOC.
5. Upon approval, ILNG mission assignments will be coordinated between the SEOC Manager and the ILNG SEOC Liaison Officer (LNO) for routing to the ILNG J3.



6. The J3 inputs requests for support through ILNG mission validation and approval processes in accordance with NGIL PAM 3203.01, Mission Validation and Approval for National Guard Civil Support and Defense Support of Civil Authorities (DSCA).
7. If issues are identified through the staffing process, resolution is sought at the operational or strategic (director-to-director) level.

E. Assumptions

1. ILNG members who live and/or work in potentially impacted communities or have first responder or medical civilian occupations are equally susceptible to any incident, reducing ILNG response availability rates dependent on the size, scope and magnitude of the incident.
2. 72 hours will be the standard planning factor for ILNG timeline of deployment (response).
3. ILNG members will require support beyond organic capabilities to implement mission assignments approved by the SEOC Manager.
4. A minimum of two people or up to 12% of ILNG resources will be required to support field or deployed ILNG members' mission assignments approved by the SEOC Manager.

II. Concept of Operations

A. General

1. The ILNG will be prepared to provide and establish and maintain communication with the SEOC, as well as 24-hour liaison operations at the SEOC in accordance with the SEOC activation level.
2. All validated missions for ILNG support will be routed through the SEOC ILNG LNO Cell.
3. Mission approval and assignment will be based on the CARRLL principles defined below:
 - a) Costs projected;
 - b) Appropriate use of asset;
 - c) Readiness impact on the asset;
 - d) Risk to the asset;



- e) Legal authorities' and
 - f) Lethal force potentially used by or against the asset.
4. ILNG internal mission approval processes may require up to 24 hours.
 5. ILNG muster of forces requires 48 hours.
 6. Upon completion of mission, units will require 48 hours to stand down, return responsibilities to civil authorities and redeploy back to assigned duty location.
 7. Upon return to assigned duty location, reconstitution activities will require 24 hours in accordance with local SOP prior to release from SAD.
- B. Notification, Alert and Warning (NAW)
1. NAW of the ILNG SEOC LNO will be handled in accordance with the Illinois Emergency Operations Plan (IEOP) Appendix A-1, Notification, Alert and Warning.
 2. The ILNG SEOC LNO will alert ILNG leadership, via the JOC or ILNG J3 Operations Staff, of activation of this annex
 3. When necessary, a senior ILNG member will deploy to the SEOC with the SEOC ILNG LNO Cell. The mission for the ILNG senior member is to assist in expediting requests for ILNG for Emergency Management Assistance Compact (EMAC) from other National Guards, and to provide information and guidance on ILNG capabilities, in addition to other NG capabilities, relevant to the size, scope, and magnitude of the event.
 4. The ILNG J3 is responsible for internal notification, alert, warning, and activation of all ILNG resources based on requests through the SEOC.
- C. Activation
1. The SEOC Manager's Coordination SOP will be used to determine necessity and extent of coordination.
 2. The ILNG will send an EMAC coordinating officer to the SEOC in accordance with SEOC activation levels, if required, to assist the ILNG SEOC LNO.
- D. Communications
1. Communications throughout response and recovery will be conducted in



accordance with standard operating procedures and managed using established procedures, processes and policy outlined in IEOP Annex 3, Communications.

2. External communications between agencies will be conducted in a National Incident Management System (NIMS) compliant manner utilizing clear-text and frequencies coordinated with the SEOC.
3. All internal communications will be managed by the ILNG using organic equipment.

E. Resource Management and Logistics

1. ILNG personnel will mobilize on SAD with equipment and supplies on hand to self-sustain up to 72 hours, the associated cost to be reimbursed by the state.
2. All additional logistical requirements will be carried out in accordance with IEOP Annex 9, Resource Management.

F. Reporting Requirements

1. The SEOC ILNG LNO Cell will serve as the coordinating point for ILNG situational updates, provide required intelligence briefings, and provide critical and priority information obtained for stakeholders, key decision makers and the SEOC.
2. As appropriate for the type, scope and magnitude of ILNG missions, the SEOC ILNG LNO Cell will report disruptions impacting mission accomplishment to potentially affected stakeholders, key decision makers and the SEOC as required.
3. The SEOC ILNG LNO Cell will coordinate directly with state agency representatives to ensure coordination of information, situational awareness and intelligence as needed.

G. Implementation Requirements

1. Notification, activation and deployment of ILNG forces will be conducted in accordance with the SEOC Management and Coordination SOP and ILNG internal policy and procedure.
2. Requirements pertaining to the coordination and sustainment of ILNG forces must be fully addressed prior to implementation operations.
3. Activation of ILNG forces is predicated on approval of a request from the



governor or a designated representative.

H. Organization

1. Direction and Control

- a) The ILNG SEOC LNO Cell is the single point of coordination for all state support by ILNG assets.
- b) At times senior ILNG leadership may also be on hand at the SEOC. In such circumstances, the ILNG SEOC LNO Cell remains the initial point of all coordination.
- c) The SEOC, under gubernatorial authorization, is the coordinating and managing structure for the use and deployment of ILNG resources.
- d) In accordance with NIMS, ILNG retains command and control of ILNG SAD resources in support of civilian authorities. ILNG will integrate in all SEOC, State Unified Area Command (SUAC), and Incident Command Post (ICP) activities.
- e) Upon SAD activation, ILNG leadership will ensure all activated forces arrive at required duty locations, in the proper uniform/equipment, and trained for the operation. The IEMA director or designee has the authority to exercise overall coordination of resources belonging to the state.
- f) Upon SAD activation, ILNG commanders will ensure all activated forces arrive at required destinations, trained to the extent possible, and in the proper uniform/equipment for the mission set.
- g) ILNG local commanders will participate at all levels of coordination at SUAC and ICP levels.
- h) ILNG resources will not assume incident command without gubernatorial and/or SEOC authorization.

2. Coordinating Elements

- a) State Internal Military Assets
 - i) ILNG SEOC LNO Cell submits all validated requests through ILNG J3 to determine resource availability and costs, deployment timeframe and sustainment of assets for



mission approval.

- ii) Upon approval of the mission, Joint Force Headquarters (JFHQ) sources the ILNG assets for mission assignment briefs asset's command and deploys asset to designated location in order to execute assigned mission tasks.

b) External Military Assets

- i) Under a presidential disaster declaration or major incident, the SEOC may coordinate with the Title 10 Defense Coordinating Officer (DCO) at the Joint Field Office (JFO) for the inclusion of possible federal military assets into the state's operations.
- ii) The Title 10 DCO will act as liaison between the Federal Emergency Management Agency (FEMA), ILNG, other federal agencies and dual status commander as appropriate.
- iii) In the JFO, a senior ILNG officer assisted by ILNG J3 personnel will assist the State Coordinating Officer (SCO) from SEOC, DCO, and Primary Federal Officer (PFO) from FEMA in decision-making regarding the addition of by out-of-state assets.
- iv) Once authorized by the U.S. Secretary of Defense, an ILNG senior officer will assume the position of dual status commander controlling both National Guard forces and any Title 10 military forces requested through the DCO.
- v) National Guard Bureau's (NGB) National Guard Coordination Center (NGCC) assists in identifying potential EMAC available forces.

III. Roles and Responsibilities

A. Illinois National Guard (ILNG)

1. SEOC LNO Cell

- a) Identify and coordinate resource availability.
- b) Obtain and provide daily cost estimation of resource.
- c) Coordinate with ILNG J3 to assign ILNG resources to approved



mission sets.

- d) Disseminate information gathered by the SEOC to ILNG J3 in order to further disseminate to ILNG commanders.

2. Headquarters

- a) Prepare ILNG resources for potential missions.
- b) Identify Mission Ready Packages (MRP) for potential missions.
- c) Assist in providing logistical support for ILNG assets under state control.
- d) Provide long-term planning support for ILNG operations.
- e) Coordinate liaisons to support and assist local, county, SUAC, Lines of Effort (LOE), JFO and/or SEOC operations.
- f) Identify and determine legal authorities.
- g) Coordinate with IEMA and other state National Guards for EMAC coordination when additional personnel or equipment are necessary.
- h) Coordinate with IEMA to request federal military assets available through FEMA Region V DCO when deemed necessary.

B. Illinois Emergency Management Agency (IEMA)

- 1. Collect, analyze, de-conflict and disseminate information pertinent to the ILNG and assigned missions and disseminate that information through the ILNG SEOC LNO Cell.
- 2. Coordinate SAD activation of ILNG resources through ILNG SEOC LNO Cell.
- 3. Coordinate prioritization of authorized requests from state and local authorities for ILNG resources.

IV. Authorities and References

A. Authorities

- 1. Illinois Emergency Management Agency Act (20 ILCS 3305), as amended



Illinois Emergency Operations Plan (IEOP) – Annex 27 – Military Coordination
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2. State of Illinois and ILNG Memorandum of Understanding, as amended
3. Illinois Intergovernmental Cooperation Act

B. References

1. Illinois Emergency Operations Plan, as amended
2. SEOC Standard Operating Guideline – Resource Management System Processes, as amended
3. Robert T. Stafford Act, Public Law 93-288, as amended, 42 USC 5121 et seq.
4. Joint Publication 3-28, Defense Support of Civil Authorities, as amended
5. DoD Directive 3025.18, Defense Support of Civil Authorities
6. DoD Directive 3025.22, Use of National Guard for DSCA
7. National Guard Regulation 500-1/ANGI 10-8101, National Guard Domestic Operations
8. NGIL PAM 3203.01, Mission Validation and Approval for National Guard Civil Support and Defense Support of Civil Authorities
9. Widespread Criminal Activity Response Operational Playbook, as amended.